# OSHA Obligations and Workers Compensation in Illinois



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# Avoiding Citations and Limiting Exposure



#### **Pre-Incident and Inspection**

- Work rules focused on safety
- Train employees on these work rules
- Act on violations of these work rules
  - OSHA is looking to prove that an employer knew of a violation or could have known about non-compliance if it exercised reasonable diligence
  - What your supervisors know is what you know
- Consistently enforce work rules and document action taken



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# **Pre-Incident Risk Analysis**

- Job-Hazard Analysis:
  - A step-by-step method of risk identification related to a particular task
    - List all steps required to complete task
    - Review each step to determine what health and safety hazards are present
    - Determine measures to eliminate or lessen effects of those hazards



## **Pre-Incident Risk Analysis**



- Outside review of health and safety program
- Look for various control measures
  - o Engineering Controls
    - Machine guarding, guardrails, ventilation, and raw material substitution.
  - o Work Practices
    - Modify jobs and tasks to reduce hazards
  - o Administrative Controls
    - Job rotation and training
  - Personal Protective Equipment (PPE)
    - Clothing, eye or face protection, etc.

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# **Contacting OSHA ("New" Rule)**

- Reporting requirements:
  - If a fatality occurs within 30 days of a work-related incident, it must be reported to local OSHA office can be phone or by internet. \*\*\*Fatalities must be reported within 8 hours.
  - Must also report any incident resulting in an amputation, loss of an eye, or the <u>hospitalization</u> of an employee within 24 hours of the incident. Employers must report the incident within 24 hours of learning about the event.



# Generally

- OSHA still conducting a lot of inspections
  - Especially under "new reporting" rule
- OSHA still issuing a lot of citations
- Significant fines based on new fine schedule
- BUT fewer willful and repeat citations and fines are less punitive
- Willing to settle on more favorable terms
- More business friendly





# **OSHA Focus for 2019**

- National Emphasis Programs on:
  - o Combustible Dust;
  - o Lead;
  - Hex Chrome;
  - o Metal Industry;
  - o Trenching & Excavating;
  - Amputations (guarding, LOTO, etc.);
- OSHA can inspect any facility under NEPs, so don't need an injury, complaint, etc.









# Managing the OSHA Inspection



### **Enforcement Crackdown**



 In recent years, OSHA has stepped up enforcement efforts and increased penalties

• Has not and will not change under Trump!

- Clear that OSHA leadership is strong proponent of worker protections, and is using penalties to generate revenue
- Construction industry is a target

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 General industry with temporary workers targeted

# **Employee Complaints**



- OSHA encourages employees to report injuries, illnesses, and violations
  - now more than ever—especially via anonymous complaints on OSHA's website
- Employers should do the same
- Otherwise, employees may go directly OSHA
- It is also important to actually respond to and address complaints





# **Enforcement Crackdown**

#### The strategy:

- o Penalty increases and deterrence
  - Punish employers to set an example
- o Publicize citations and do not settle easily
  - Threshold for publication of violation formerly \$100,000...
    Now, it is \$45,000
  - Press releases are inflammatory
- More "willful" and "serious" violations





# **Before OSHA Arrives**

- What is at stake:
  - o Civil penalties
  - o Abatement costs
  - o Criminal penalties
  - o Civil liability
  - o Media attention (negative)
  - Employee relations issues (social media is a weird place!)



# Types of Violations and Penalties (New Fines)



- Serious
  - o Substantial probability of death or serious physical harm
  - Fines of up to \$12,600 for each violation
- Willful
  - Intentional act in knowing violation of OSHA Act or employer is aware of the hazard and makes no effort to eliminate it
  - Fine between \$5,000 and **\$126,000** for each violation
  - If death occurs, offense is punishable by imprisonment and fines up to \$500,000
- Repeat
  - Fines up to **\$126,000** for a substantially similar violation
- Failure to Abate
  - Failure to correct a prior violation
  - Fine up to \$12,600 for each day violation continues beyond abatement date
- Other than Serious
  - Violation with direct relationship to job safety, but not likely to cause harm or death.
- Discretionary fine of up to \$12,600

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# Types of Violations and Penalties



- Higher penalties:
  - Size of penalty:
    - Reduced 10-40% for employers with less than 250 employees
    - No reduction if over 250 employees
  - Repeat offenders:
    - Increased time frame for "repeats" from 3 years to 5 years
  - Increased penalties for "egregious" violations



# **Managing the OSHA Inspection**



- The inspection may be inevitable, but a citation might not be
- Must manage the process as effectively as possible
- OSHA is there to get the facts, not help you
- Be informed of your rights and prepare your employees
- Use a balanced approach:
  - Be cordial but cautious, and always remember OSHA's objective
- Remain Professional





# **The Inspection Process**

- Opening Conference
- The "Walk Around"
- Employee Interviews
- Document Requests
- Closing Conference
- Citations
- Informal Settlement Conference
- Contesting Citations



# Consent and the OSHA Inspection



#### • Consent:

- Employer has a right to request a warrant
  - Not always advisable to do so, but should be raised and required when justified
  - May increase future (plain view) inspections
  - Put you on OSHA's "radar"
- Plain View Doctrine:
  - When worksite is visible from a public area, an OSHA officer has the right to photograph and observe from that location
- Consent may be given by any management official, including a foreman or superintendent
  - Make sure employees are aware of this
  - Implied consent will be inferred if not objected to
- On a multiple-employer site, consent comes from site "controller"
  - Usually owner, developer, or general contractor



# **The Opening Conference**



- Conducted upon arrival by compliance officer
- Company representatives should <u>absolutely</u> attend
  - Do not allow the inspection to start until the appropriate people are onsite!
- Officer must give reason for inspection
  - o Plain View, Accident, Complaint, Scheduled
  - o If a Complaint, request a copy of it



#### The "Walk Around"



- NEVER allow an OSHA officer to walk the worksite unattended
- Company and union representatives have right to accompany the officer
- Take parallel videos, photos, samples and notes
  - Do not rely on or expect OSHA to share its evidence
  - You have a computer in your pocket—use it!



# **Employee Interviews**



- Any "supervisory" employee may be interviewed
  - Any foreman, crew leader, lead man, or other employee considered "in charge"
  - Applies even if person is in a union
- Counsel may be present during interview
- Union or hourly employees may be interviewed privately or with steward or personal attorney
- What is said can become evidence for purposes of issuing citations
- KNOW YOUR RIGHTS!
  - Have the right <u>not</u> to be recorded or sign statements
  - Have the right to an attorney and/or an interpreter
- TELL THE TRUTH!—Lying to OSHA is a CRIME!
  - Can be charged with felony for obstructing a federal investigation



#### **OSHA Document Requests**



- Insist that requests be made to a single source and in writing
  - Makes for more efficient record keeping and prevents turnover of improper documents
- Considerations:
  - Is the document responsive to the request?
    - Do not give them something they have not asked for
  - Is the document relevant to the inspection?
    - If not, do not give it to them—can and should object!
- Always keep a copy
- Never allow unfettered access to documents
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# **Closing Conference**



- Obtain as much information from Inspection Officer as possible:
  - What citations will be recommended?
  - How will each be classified?
  - What abatement should be done?
  - How should abatement be accomplished?
  - Basis for each citation?
- Clarify any misunderstandings of fact
- **DO NOT:** 1) make admissions; 2) argue; 3) get angry; 4) insult the officer or OSHA; or 5) discuss the financial situation of your company.



## **Issuance of Citations**



- Citations arrive by way of certified mail and are tracked by OSHA
- Citations must be received within 6 months of inspection, or they are stale and can be easily defeated
- Citations will reference standard(s) violated, set out proposed penalties, and outline your rights
- Act on Citations IMMEDIATELY



#### How to Respond



- Pay the Citation in Full (not advised)
- Informal Conference with the Area Director
- Notice of Contest
- Formal Settlement
- Hearing



## **After the Citation**



- Employer also has a right to an informal conference with an area OSHA director within the 15 day period
- Have 15 working days from receipt to file a notice of contest
  - Not extended under any circumstance
- Failure to file notice of contest precludes any challenge to any part of a citation



# Post-Citation Informal Conference



- OSHA encourages conference and it should be pursued
- A potential means for resolution without litigation or other appeal
- Allows employer to gain understanding of exactly what OSHA expects
- Occasionally, settlement terms may be favorable to employer if citation remains as issued
  - Be creative with settlement terms: fines, additional training, etc.
- Can be "free" discovery and exchange of "evidence"



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# To Contest...Or Not To Contest

- Varies depending on circumstances
- Consider:
  - o Nature of violation
    - Repeat? Willful?
  - Proposed penalties
  - o Impact on future business
  - o Cost to contest
  - o Cost of abatement
    - If prohibitively costly and delays completion of work, may want to challenge
  - Whether employer believes citation is proper or not.



#### **Notice of Contest**



- Case goes to solicitor/attorney for DOL
- Sometimes settlement can be reached if settlement discussions with area director were close
- After the complaint and answer are filed, case goes to OSHRC (Review Commission)
- Majority of cases settle before going to hearing



# **Early Stages**



- If you have any doubt regarding settlement and resolution, you should contest
- Settlement discussions continue, usually with the regional solicitor, not an area director
- This can resolve disputes early, without lengthy adjudication





# Citation Defenses



## **OSHA's Burden of Proof**



- OSHA has burden of proof for ALL of the following:
  - Standard applies to the cited condition
  - o Standard was violated
  - An employee had access or exposure to the cited condition
  - The condition was capable of causing serious bodily harm
  - There is a feasible and effective abatement method and
  - The employer knew or should have known of the condition
    - Knowledge of anyone in "management" (foreman, superintendent, shift supervisor, etc.) is considered knowledge of the employer.



### **Citation Defenses**



- Citation lacked reasonable particularity sufficient to allow corrective action
- Violation was not identified by employer, even in light of employer's reasonable diligence in monitoring the facility/safety
- Isolated incident
  - o Usually related to malfunction or misconduct



## **Citation Defenses**



- Non-compliance safer than compliance
- Improper inspection did not follow policies and procedures
- Multi-employer worksite defenses (primarily construction accidents). Employer was not the:
  - o Creating
  - o Exposing
  - o Correcting, or
  - Controlling...EMPLOYER







# **Employee Misconduct**

Must establish the following:

- Appropriate Safety Program;
- Training on Program;
- Program is Enforced (i.e. Inspections); and
- Disciplinary Action Taken When Program Violated.





## New Rules...



# Recordkeeping—Electronic Reporting & Use of Data

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- Employers with more than 20 employees in most industries are required to submit their OSHA 300A Forms electronically to OSHA
- Employers with more than 250 employees were initially required to submit their OSHA 300, 300A, and 301 Forms electronically to OSHA but OSHA rescinded this in 2019
- OSHA currently using data submitted for 2016 to compile a programmed inspection list and will be inspecting:
  - Employers who were supposed to submit 300A data and did not;
  - Employers with high rates of injury for their industry
    - If you fall into one of these categories, be prepared!



# Injury and Illness EE Reporting Rule (NEW RULE)



- New rule requires employers to establish reasonable procedures for employees to report work-related injuries and illnesses.
- OSHA has indicated that citations will be issued when:
  - 1) the employer does not have such a procedure; or
  - 2) the procedure is unreasonable.





# Injury and Illness EE Reporting Rule (NEW RULE)



OSHA has identified the following requirements as being unreasonable:

- 1) requiring employees to report injuries "immediately" or face discipline; and
- 2) requiring employees to report injuries in person.

OSHA suggests that a reasonable procedure is one that allows employees to:

 report injuries "as soon as practicable," which could include the same day or the next day; and
 report injuries and illnesses by way of phone or email, in addition to in-person.



# Injury and Illness EE Reporting Rule Guidance



- New rule prohibits employers from retaliating against employees in three separate ways: 1) discipline; 2) drug testing; and 3) safety incentive programs.
- **Discipline:** OSHA encourages employers to discipline employees when violate a safety rule, but employers cannot discipline employees more severely for the violation of a safety rule that results in an injury.
  - OSHA will look into how an employer handles discipline to determine whether it is being used to discourage employees from reporting injuries.
  - Employers should be consistent when disciplining employees—an employee that violates a safety rule and is injured should not be disciplined more severely than an employee that violates that same safety rule and is not injured.



# Injury and Illness EE Reporting Rule Guidance

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**Initial Drug Testing Rule**: If impairment could have played a role in the injury, then drug testing of all employees whose conduct may have caused or contributed to the incident can and should be conducted.

• If impairment could not have played a role in causing the injury, no testing!

**NEW GUIDANCE:** drug testing is allowed in the following circumstances: 1) random testing; 2) drug testing unrelated to an injury; 3) testing pursuant to a state's workers compensation laws; 4) testing pursuant to federal law, including U.S. DOT rules; and 5) testing employees whose conduct could have caused or contributed to an incident or injury.

**Initial Safety Incentive Program Rule:** OSHA does not prohibit safety incentive programs as long the programs do not result in adverse action against employees for reporting injuries or illnesses.

• Safety incentive programs should not be tied directly to injuries and illnesses.

**NEW GUIDANCE:** traditional incentive programs based on a lack of injuries during a particular time period will not be deemed violative of OSHA if the employer has measures in place to ensure that employees are reporting injuries regardless of the programs

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# **The Bermuda Triangle**



# INTRODUCTION The Bermuda Triangle FMLA



Other Leaves

Disability ADA (AA) Workers' Compensation



# Managing The Bermuda Triangle of Employee Leaves of Absence:

- 1. POLICY LANGUAGE Properly Define Expectations as to Leave Rights & Benefits
- 2. <u>UNDERSTAND</u> when Each Type of Leave Applies
- 3. <u>APPLICATION</u> of the Correct Type of Leave(s)
- 4. CONSISTENT APPLICATION of Leave and Policies
- 5. <u>PROPER DOCUMENTATION</u> for Each Type of Leave
- 6. <u>EXHAUSTION</u> of ALL Available Leave Rights & Benefits
- 7. <u>PRIVACY</u> of Information and Documentation
- 8. <u>CERTIFICATIONS, MEDICAL DOCUMENTATION</u>
- 9. ESTABLISHING/EXHAUSTING AND DOCUMENTING THE INTERACTIVE PROCESS
- 10. GOOD FAITH ACCOMMODATION

\*\*\* AND PROPERLY PROCESS THE WORK COMP CLAIM TIMELY





#### **Questions or Comments?**





#### Thank You!!

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